PLANNING COMMISSION MINUTES

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3	December 11, 2002	
4 5 6 7 8	CALL TO ORDER:	Chairman Vlad Voytilla called the meeting to order at 7:01 p.m. in the Beaverton City Hall Council Chambers at 4755 SW Griffith Drive.
9 10 11 12 13 14	ROLL CALL:	Present were Chairman Vlad Voytilla Planning Commissioners Bob Barnard, Gary Bliss, Eric Johansen, Dan Maks, Shannon Pogue and Scott Winter.
14 15 16 17 18 19 20 21 22 23		Development Services Manager Steven Sparks, Senior Planner Kevin Snyder Associate Planner Scott Whyte, Site Development Project Engineer Jim Duggan Senior Transportation Engineer Randy Wooley, Senior Transportation Engineer Don Gustafson, City Arborist Pat Hoff, Assistant City Attorney Ted Naemura and Recording Secretary Sandra Pearson represented staff.
242526	The meeting was called the format for the meet	d to order by Chairman Voytilla, who presented
272829	<u>VISITORS:</u>	
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STAFF COMMUNICATION:

Development Services Manager Steven Sparks advised the Planning Commission that the first meeting of the Code Advisory Review Committee (CRAC) had been held the previous evening, adding that Commissioner Maks is serving as the liaison for the Planning Commission. He explained that Senior Planner Kevin Snyder and himself, along with their consultant, had outlined the topics that the Committee would discuss and attempt to resolve by June, adding that he anticipates that this would be presented to the Planning Commission by Summer or Fall of 2003.

TEXT

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amendments to the Development Code, as follows:

NEW BUSINESS:

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PUBLIC HEARINGS:

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A. <u>TA 2002-0006</u> AMENDMENTS

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CONTINUANCES:

OLD BUSINESS:

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B. SUNRISE AT COOPER MOUNTAIN

The following land use applications have been submitted for development of a 69-unit single-family residential project. The subject site is generally located east of SW 166th Avenue, south of

1. Amend Development Code Section 20.20.20.2.B (Conditional Uses – Station Community-High Density Residential) to add a new Conditional Use – 12. Storage yard for fully operable vehicles for sale, lease, or rent, within ¼ mile of a Corridor; and

Precision Holdings, LLP, at 14145 SW Tualatin Valley Highway,

Beaverton, Oregon, has submitted an application for proposed

PRECISION CHAPTER

2. Amend Development Code Section 20.20.20.2.C (Prohibited Uses – Station Community-High Density Residential) to modify Section 20.20.20.2.C.23 to read Storage yards, except as allowed under Development Code Section 20.20.20.2.B.12.

Chairman Voytilla explained that the applicant had requested a continuance of this item.

Chairman Maks **MOVED** and Commissioner Barnard **SECONDED** a motion to continue TA 2002-0006 – Precision Chapter 20 Text Amendments to a date certain of January 8, 2003.

Chairman Voytilla opened the Public Hearing and read the format for

Public Hearings. There were no disqualifications of the Planning Com-

mission members. No one in the audience challenged the right of any

Commissioner to hear any of the agenda items, to participate in the

hearing or requested that the hearing be postponed to a later date. He

asked if there were any ex parte contact, conflict of interest or disquali-

fications in any of the hearings on the agenda. There was no response.

Motion CARRIED, unanimously.

SW Nora Road, and northwest of SW Cinnabar Court and SW 163rd Avenue, and is specifically identified as Tax Lot 100 on Washington County Assessor's Map 1S1-30DD, Tax Lot 300 on Washington County Assessor's Map 1S1-29CC, and Tax Lot 800 on Washington County Assessor's Map 1S1-29C. The subject properties are zoned R-5 Urban Standard Density, and together total approximately 15.67 acres in size. Within the R-5 zoning district, single-family detached dwellings are permitted outright, and a request for a Planned Unit Development (PUD) is subject to Conditional Use Permit (CUP) approval.

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1. <u>CUP 2002-0004 - SUNRISE AT COOPER MOUNTAIN</u> <u>PLANNED UNIT DEVELOPMENT - CONDITIONAL USE</u> PERMIT

(Continued from November 6, 2002)

The applicant requests approval of a Planned Unit Development for 69 single-family residential lots with lot sizes varying from approximately 3,600 square feet to approximately 15,000 square feet. In addition, the applicant proposes 29 separate tracts of land intended for the purpose of open space, tree preservation, water quality, and access. The proposed request for PUD would allow variation to the site development standards of the R-5 zone found in Section 20.05.50 of the Development Code. A decision for action on the proposed request shall be based upon the CUP approval criteria for a PUD as listed in Development Code Section 40.05.15.3.C, and is subject to review of the special condition criteria as listed in Development Code Section 40.05.15.3.D.

2. <u>TPP 2002-0005 - SUNRISE AT COOPER MOUNTAIN</u> TREE PRESERVATION PLAN

(Continued from November 6, 2002)

The applicant requests Tree Preservation Plan (TPP) approval for a site that includes a portion that is located within a Significant Tree Grove, specifically Grove No. NX1, according to the City's Significant Tree Inventory. Pursuant to Development Code Section 40.75.15.1.A.3, a TPP is required when development is proposed within a significant tree grove. The proposed plan would remove several trees considered part of Grove No. NX1 while retaining others. A decision for action shall be based upon TPP approval criteria listed in Development Code Section 40.75.15.1.C.3.

3. APP 2002-0012 - SUNRISE AT COOPER MOUNTAIN APPEAL OF PLANNING DIRECTOR'S DECISION

(Continued from November 6, 2002)
On October 25, 2002, the application

On October 25, 2002, the applicant, Four D Construction, Incorporated, appealed the Planning Director's decision denying the proposed Subdivision, Case File No. SB 2002-0010. A decision for action shall be based upon the Subdivision approval criteria listed in Development Code Section 40.75.15.1.C.3.

Commissioner Barnard declared that his home is in close proximity to this proposed development, adding that he had been notified of and attended the first Neighborhood Meeting.

Chairman Voytilla stated that he had been directly involved in the design, planning, and construction of the residences associated with two properties which are adjacent to the proposed development. He pointed out that while he is quite familiar with the area, transportation issues, and topography related to the site, he has no financial interest or ability to benefit by reviewing this proposal.

Referring to a letter that had been submitted by the public, Commissioner Maks disclosed that the letter from Darrin Hohn is on a Sussman, Shank letterhead, adding that Jerome Shank is a direct relation to his wife, adding that this would not affect his ability to make a fair and impartial decision on this matter.

Commissioner Maks stated that he had visited the site and had no contact with any individual(s) with regard to these applications.

Observing that he lives near and is familiar with the site, Commissioner Pogue stated that he had also visited the site and had no contact with any individual(s) with regard to these applications.

Commissioner Barnard stated that he lives in the area and is very familiar with the site.

Pointing out that he is familiar with the site, Chairman Voytilla noted that he had visited the site and had no contact with any individual(s) with regard to these applications.

Commissioner Johansen mentioned that he had visited the site on two separate occasions, adding that he had not had any contact with any individual(s) with regard to these applications.

Commissioner Winter stated that he had visited the site and had no contact with any individual(s) with regard to these applications.

Commissioner Bliss noted that he had visited the site and had no contact with any individual(s) with regard to these applications.

Chairman Voytilla discussed the protocol with regard to this Public Hearing, including time limitations, as follows:

- ➤ Applicant's team 20 minutes
- ➤ Individual members of the public three minutes
- ➤ NAC Representative five minutes

Observing that speakers would be called upon based upon the testimony cards that are completed and submitted, Chairman Voytilla explained that these yellow cards are located on the table at the back of the room near the door. He pointed out that any letters that have been submitted have been read by all members of the Planning Commission, emphasizing that it is not necessary for anyone who testifies to read their letter aloud. Emphasizing that this Public Hearing specifically addresses applicable criteria that is listed within each individual Staff Report, he noted that any challenges with regard to the credibility or studies referenced by either staff or the applicant must be based upon appropriate credentials and documentation.

Associate Planner Scott Whyte presented the three Staff Reports, all dated December 4, 2002, and provided a brief description of the various materials and information that has been provided with regard to this proposal and related applications. He provided a brief overview of the materials that have been submitted for review, and entered into the record several exhibits submitted by the public with regard to this proposal, including a letter from Friends of Cooper Mountain, dated December 5, 2002, and an e-Mail from Luanne Alomair, dated December 9, 2002. He discussed the history of the applications, including the Planning Director's October 18, 2002 denial of the Subdivision (SB 2002-0010), which was appealed by the applicant (APP 2002-0012).

Mr. Whyte discussed issues with regard to the cul-de-sac, and ingress and egress to the site, observing that an earlier site circulation plan had not been approved by Washington County, resulting in a proposal by the applicant for other mitigation measures. He explained that Washington County had identified two of seven mitigation options as acceptable, adding that these options are highlighted within the Staff

Report. He introduced Senior Transportation Engineer Randy Wooley, who is available to address specific questions with regard to these options, noting that staff has determined that while both of these options provide feasible mitigation measures, there is a preference for the implementation of one option, which includes improvements to the site distance deficiency at the intersection of SW Spellman Drive and SW 170th Avenue. Observing that this intersection is located within the jurisdiction of Washington County, he pointed out that the applicant would be required to seek proper approvals through that entity.

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With respect to the Appeal of the Planning Director's decision to deny the Subdivision, Mr. Whyte recommended that the Planning Commission reverse this decision for denial and approve the proposal. Expressing his opinion that the applicant has addressed issues that had caused this denial, he suggested that the Planning Commission also adopt the Facilities Review document dated October 16, 2002, with the exception to the findings provided in response to Criterion No. 2, which should be modified based upon the findings provided in the Staff Report prepared for the Appeal.

Referring to the application for a Conditional Use Permit for a Planned Unit Development, Mr. Whyte pointed out that deviations from specific site development requirements and a mixture of combinations of residential, commercial, and industrial uses is allowable, subject to provisions of the Comprehensive Plan as long as the general purpose for the requirements are achieved and the general provisions of the zoning regulations are observed. He explained that with this application, there are some deviations to the R-5 zoning district standards, which he identified, as follows:

1. Lot size. The lot sizes will vary, with the smallest lot being approximately 3,600 square feet in size, and the largest lot being approximately 15,000 square feet in size;

2. Standard setbacks. The applicant is requesting a reduced side yard setback from five to three feet. Referring to a necessary correction to the Staff Report, he pointed out that the rear yard setback is 25 feet, rather than 20 feet, adding that the applicant is requesting a reduced rear yard setback of 15 feet, with an exception that decks would be permitted to extend to up to five feet from the rear property line.

3. Creation of open space tracts. Observing that a portion of the site is located within a Significant Natural

Resource Area, he noted that it is also located within what he referred to as a vegetated Corridor, as described by Clean Water Services regulations. He pointed out that a Significant Tree Grove is also located within this site, adding that this would be discussed with regard to the Tree Preservation Plan.

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Mr. Whyte described proposed Deed Restrictions, observing that the owners of these tracts would be bound by restrictions that would prohibit certain activities within the open space tracts, adding that this would be addressed within the Planned Unit Development approval. Observing that these restrictions are very similar to the CC&R's that are in effect at Bishop Ridge, which is the subdivision that is located just to the south and southeast of the subject site, he explained that staff is also recommending the formation of a Homeowner's Association as a Condition of Approval for the Planned Unit Development.

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Referring to the Tree Preservation Plan, Mr. Whyte emphasized that this is necessary due to the Significant Tree Grove (NX1) that has been identified on the site. He discussed the requirements for approval of a Tree Preservation Plan, observing that trees can be removed for various reasons, including trees that are diseased, trees that pose a safety hazard, and trees that are in the way for construction purposes. Pointing out that staff generally agrees with the applicant's assertions with regard to the trees proposed for removal, he noted that in review of the development plan, including the grading plan, staff had determined that certain trees, beyond those identified for preservation, could potentially be preserved. He referred to Exhibit 8, prepared by City Arborist Pat Hoff, adding that Mr. Hoff is available to respond to questions with respect to this Tree Preservation Plan. He recommended that the proposed Tree Preservation Plan be amended to include the list of trees identified within Exhibit 8. With regard to the fencing, he referred to a letter submitted by the Bishop Ridge Homeowner's Association, adding that staff concurs with this petition signed by several residents requesting the installation of a vinyl-coated type of fence, specifically with regard to the lots that back up to the vegetated Corridor within the Significant Natural Resource Area, basically for delineation purposes. Concluding, he offered to respond to questions.

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41 42 Commissioner Maks referred to Condition of Approval No. 2 with regard to the Conditional Use Permit for the Planned Unit Development, requesting clarification of whether there should be a correction to the wording of one of the Conditions of Approval.

Mr. Whyte concurred with regard to the correction proposed by Commissioner Maks.

Commissioner Maks questioned whether the number in Condition of Approval No. 9 should be revised from 20 to 25.

Mr. Whyte agreed with revising the number in Condition of Approval No. 9 from 20 to 25.

Commissioner Maks requested information with regard to how much of this site is actually buildable and how much of the site is unbuildable.

Mr. Whyte referred to Tract Nos. C through V, which are located behind Lot Nos. 46 through 64, adding that this boundary is quite specific to the grading accepted by Clean Water Services and is fairly representative of the Corridor and buffer areas that are required, emphasizing that this entire area is considered unbuildable. He pointed out that several other tracts are not actually subject to review by Clean Water Services, noting that Lots 10 through 12 on the north property line includes some small tracts that contain trees as well as significant slopes, adding that it is questionable whether these tracts would be developable. He referred to several other small tracts located on the western edge of the site, west of SW Red Rock Way, noting that these larger lots, specifically Lots 66 through 68, also include some very small tracts that may be considered buildable more as an extension of those lots.

Referring to page 19 of the Planned Unit Development Staff Report, Commissioner Maks pointed out that while staff has identified the minimum density as 58 and maximum density as 73, the applicant, on page 3, has identified a minimum density of 64 and maximum density of 80.

Mr. Whyte advised Commissioner Maks that staff's calculations are correct, adding that the applicant has identified the appropriate density calculations on Sheet 1, which identifies 58 units as the minimum and 73 units as the maximum.

Commissioner Maks referred to page 17 of the Planned Unit Development Staff Report, and questioned why the maintenance of these tracts are the responsibility of the homeowner rather than dedicating this property to Tualatin Hills Parks & Recreation Department (THPRD), the Friends of Johnson Creek, or the Sierra Club. He pointed out that his site visit had made him aware that many of the residents of Bishop's Ridge are not complying with their Deed Restrictions, adding that these restrictions are only enforceable through a lawsuit.

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Mr. Whyte advised Commissioner Maks that the applicant should address the majority of these issues, expressing his opinion that this emphasizes the need for a Homeowner's Association, as suggested by staff.

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Commissioner Maks questioned whether a Neighborhood Route is expected to handle between 1,700 and 2,200 ADT's.

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Senior Transportation Engineer Randy Wooley explained that the Engineering Design Manual within the Development Code indicates between 1,000 and 5,000 as a typical range for Neighborhood Routes.

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Referring to page 45 of the Planned Unit Development Staff Report, Commissioner Maks referred to the Facts and Findings within Section 40.05.15.C.3, which states that within the western portion of the site, the applicant proposes larger lots to provide consistency with the size of single-family residential lots in the surrounding area, and requested clarification of which lots this concerns.

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Mr. Whyte advised Commissioner Maks that this involves Lots 66, 67, 68, and 69, which actually includes an existing house.

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the Facilities Review Conditions ofReferring to Approval, Commissioner Maks stated that this particular Condition of Approval has been changed in the past to provide for a chain-link construction fence a minimum of six feet in height, to be identified with brightcolored flagging, adding that the phrase "or other approved height of construction fencing" has been deleted. He emphasized that a section has also been included providing that no storage shall be allowed within the fenced area. He referred to Condition of Approval No. 8, which provides that site grading is to be accomplished in accordance with the preliminary grading plan, and that deviations greater than one foot will require modification of this Planned Unit Development approval. He explained that the applicant might wish to change the grade by 13 inches, and questioned why he should be required to spend a Wednesday evening reviewing this type of a modification to a Planned Unit Development.

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Mr. Whyte explained the rationale for this particular Condition of Approval, emphasizing that because the proposed grade is right up to the vegetated Corridor limits at this time, any significant change could encroach upon the tract boundaries. He pointed out that a change in grading could also potentially affect the height of the proposed retaining walls, and referenced similar issues that created problems at Sterling Park.

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Commissioner Maks concurred with Mr. Whyte's explanation, and requested clarification with regard to the two proposed methods of mitigation for the site issues that had been determined acceptable by Washington County, specifically whether the reduction to the grade on SW 170th Avenue is acceptable to staff with regard to proportionality.

Mr. Wooley noted that this proposed reduction to the grade on SW 170th Avenue is fairly minor, adding that the applicant has indicated that they have performed additional fieldwork and feel comfortable with that particular Condition of Approval.

Commissioner Johansen referred to page 14 of the Planned Unit Development Staff Report, observing that there appears to be a bit of a conflict within the Development Code, noting that while the Planning Director may require an Economic Feasibility Study, the Planned Unit Development is determined feasible based upon a market study and other evidence of financial feasibility.

Mr. Whyte explained that a Planned Unit Development could involve a mixed-use type of application, including residential, commercial, and Industrial components. Observing that any questionable use might require a market study, he noted that in this case, because the Single-Family Residential is consistent with the neighborhood as a whole, a market study was neither required nor provided. He pointed out that the Development Code does not actually define what the market study is, expressing his opinion that this might simply involve a written statement from a market expert verifying the feasibility of a particular development.

Commissioner Johansen questioned whether Washington County has formerly approved either of the two preferred options, including a detailed description of what these options involve.

Mr. Whyte advised Commissioner Johansen that Washington County has specifically cited the Memorandum from *Kittelson & Associates*, dated November 13, 2002, which identifies the seven options that have been narrowed down to two, adding that all individual details would require approval. He explained that staff has proposed some

Conditions of Approval that would require approval by Washington County, noting that staff is forwarding a recommendation of preference for one option over the other option, specifically the option that reduces the grade on SW 170th Avenue.

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Mr. Wooley referred to a Condition of Approval that requires that permits be issued by Washington County prior to approval of the development plans by the City of Beaverton.

Commissioner Winter referenced Commissioner Maks' question with regard to tracts, specifically page 15 of the Conditional Use Permit Staff Report, and questioned whether the proposed Homeowner's Association would override the specification that open space not be commonly owned.

Mr. Whyte stated that the entire section discusses common open space, adding that this property would not be held in common.

Commissioner Winter pointed out that there appears to be a substantial amount of unowned or uncontrolled space, including tracts and fences for which nobody seems to be responsible.

Mr. Whyte agreed that no enforcement mechanism has been proposed by the applicant, adding that this reinforces the necessity of a Homeowners' Association.

Referring to page 35 of the Conditional Use Permit Staff Report, specifically Goal 6.2.5.C, which addresses Transportation Facilities, Commissioner Winter noted that the proposed closure of a road is a measure of last resort, and requested clarification of whether the proposed temporary gates would or would not close SW 166th Avenue for access purposes.

Mr. Wooley clarified that the history of this goal is actually intended to defer the closure of an existing road that is currently open and then reclose it, adding that because the road is not there at this time, this would basically delay the opening of the road.

 Commissioner Winter referred to page 16 of the Appeal Staff Report, with regard to the role of Tax Lot 600, and requested clarification of the statement that staff also believes that it should be made very clear that the applicant's conceptual plan layout for Tax Lot 600 is only conceptual in design.

Mr. Whyte mentioned the importance of providing at least 75% of the cul-de-sac within the subject site, observing that Tax Lot 600 is a rather small lot, the future partition of which is conceptual in nature and does not involve a full development plan for review at this time.

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Chairman Voytilla referred to Condition of Approval No. 3.B for the Conditional Use Permit, which provides a great deal of detail with regard to what can not be done, adding that the biggest problem he had experience with similar projects had been builders pushing off their soil from their excavation into these areas. He emphasized that it is necessary to specifically address the issue of grading. Referring to Condition of Approval No. 3.D for the Conditional Use Permit, he stated that he is not certain with regard to when the applicant has proposed to place this chain link or wooden fence. He expressed his opinion that it would make sense to place this fence prior to the issuance of the Building Permits for the houses.

Commissioner Johansen requested confirmation of both Spellman Drive and Red Rock Way with regard to Neighborhood Routes on the Functional Classification Map.

Mr. Wooley stated that he believes that Red Rock Way is a Neighborhood Route while Spellman Drive is a local street.

Commissioner Maks pointed out that both Red Rock Way and Spellman Drive are Neighborhood Routes.

Mr. Wooley reiterated that Red Rock Way and SW 166th Avenue is the Neighborhood Route and that Spellman Drive is a Local Street, emphasizing that Spellman Drive is located outside of the City of Beaverton and falls under the jurisdiction of Washington County.

Commissioner Johansen requested information with regard to the width of Red Rock Way as it relates to the standards of Neighborhood Routes.

Mr. Wooley advised Mr. Johansen that Red Rock Way is 28 feet in width, from curb to curb, noting that this is one of the standards for neighborhood routes, although parking is intended only on one side of this street.

Chairman Voytilla briefly discussed the procedure for testimony with regard to both the applicant and the public, observing that the applicant would be permitted 20 minutes for their presentation. He explained that this would be followed by public testimony, noting that each individual would be allowed three minutes.

APPLICANT:

PHIL GRILLO introduced himself and members of his team, including Alan DeHarpport and Dave DeHarpport, and discussed the input of the neighbors, adding that the materials presented reflect how this project has changed over time, including a reduction in the number of units. He expressed his appreciation to staff, specifically Mr. Sparks, Mr. Whyte, and Mr. Cooper, as well as the Sexton Mountain Neighborhood Association, Friends of Cooper Mountain, and other groups, adding that they had worked together as amicably as possible in such a situation.

Mr. Grillo provided illustrations of the site with regard to its location within the City of Beaverton, as well as aerial photographs, and discussed proposed expansion areas to the Urban Growth Boundary.

LAURIE WALL distributed copies of a letter, dated December 11, 2002, prepared by the applicant.

<u>ALAN DeHARPPORT</u> discussed potential damage to the tree root systems, adding that he concurs with staff's recommendations with regard to this issue.

Observing that this wraps up the applicant's presentation, Mr. Grillo stated that he intends to provide further comments during the rebuttal.

Commissioner Maks requested a two-minute synopsis of why the applicant prefers to avoid the creation of a Homeowner's Association.

Mr. Grillo explained that deed restrictions potentially create conflicts with some forms of public policy, pointing out that Lake Oswego had deed restrictions preventing properties from being sold to minorities at one point, adding that these restrictions have been voided because they conflicted with public policy.

 Commissioner Maks referred to pages 6 and 7 of the applicant's submittal for the Conditional Use Permit, observing that if the applicant were basing the minimum/maximum upon net buildable land, he would like clarification with regard to how the density is transferred.

Mr. Grillo discussed the method through which the City of Beaverton calculates density, adding that the difficult issue is that in addition to subtracting beyond what has been originally anticipated for roads, areas in open space are also removed.

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Commissioner Maks requested further clarification of Item C on page 7 of the applicant's submittal for the Planned Unit Development, which states that inventoried natural resources shall be incorporated into the landscape design of development projects as part of site development plan, recognizing them as amenities for residents and employees alike.

Mr. Grillo stated that inventoried natural resources are actually Goal 5 Inventory Natural Resources, adding that he does not believe that Significant Grove NX-1 was actually involved in the Goal 5 Inventory. He explained that this is the area that is located within the Significant Natural Resource Area of the site, noting that this has been incorporated into the landscape design of the development through preservation efforts.

Observing that the area will be protected and preserved in its existing condition, providing green space, wildlife habitat, and visual relief, Commissioner Maks requested a definition of the term visual relief.

Mr. Grillo described visual relief as separation between the properties, observing that the green space of the site would provide visual relief, rather that a view of the built environment of the back of other properties. Noting that the applicant had conducted a background research with regard to the history of this area in terms of vegetation, he pointed out that the area on which the houses are proposed is historically the area that had been logged. He emphasized that the actual resource area is an area that the applicant intends to protect, and provided pictures reinforcing his comments.

Commissioner Maks referred to page 11 of the Staff Report, with regard to the criteria of compatibility, requesting clarification of the average lot sizes of the adjacent properties.

Ms. Wall distributed copies of aerial photographs illustrating the site.

 Commissioner Maks referred to page 14 of the applicant's submittal, which states that a limited number of houses will require three-foot setbacks on the side and fifteen-foot setbacks on the rear, emphasizing that apparently his definition of limited is different from that of Mr. Grillo.

Mr. Grillo advised Commissioner Maks that he accepts full responsibility for that error, assuring him that this was not a deliberate attempt to mislead.

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Commissioner Maks stated that he does not understand the rationale with regard to the rear yard and side yard setbacks, particularly because this involves homes that are not adjacent to the Significant Natural Resource Area.

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Mr. Grillo stated that the general rationale for this is because the applicant is attempting to construct substantial homes that will fit in with the character of the existing neighborhood, which in essence lends itself to a slightly larger footprint, adding that these homes would be more compatible with the homes in the surrounding area in terms of volume, size and design. He explained that due to the CC&R's, five of the lots are approximately 15,000 square feet in size, which he referred to as estate lots. Observing that approximately 18 of the lots are between 5,000 and 15,000 square feet in size, he pointed out that these are large lots in the standard R-5 zoning district. He mentioned that 21 of the lots that are primarily associated with large open space tracts are what he considers to be standard size plus lots, adding that these lots would appear to be much larger than 5,000 square feet in size, except for the fence in the area. He emphasized that 44 of the 69 lots would be much larger than 5,000 square feet, if area contained within individual tracts were added. He added that of the remaining 25 lots, 11 are between 4,700 and 5,000 square feet, which is only 300 or less square feet lower than the 5,000 square feet and would be visually imperceptible to most people.

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Mr. Alan DeHarpport clarified that the applicant had essentially minimized the lot sizes in an effort to preserve the open space, obtain density, and to keep the road as far from open space as feasible while producing lots on the downhill side of the road. He emphasized that approximately 82 feet had been the minimum amount possible the applicant could get away with, adding that the standard setbacks of 20 and 25 feet would leave less than a 45-foot deep building pad, which would not be compatible with the surrounding neighborhood.

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Commissioner Maks referred to Mr. Vandehey's statement dated November 22, 2002, as contained in the Kittleson Study, and questioned the Average Daily Traffic Volumes for collector streets within the City of Beaverton.

<u>MARK VANDEHEY</u>, representing Kittelson & Associates, discussed the Average Daily Traffic Volumes, adding that his report had been basically identifying the national perspective with regard to collector facilities, which typically carry volumes between 3,000 and 10,000 ADT.

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Referring to the tracts proposed for open space, Chairman Voytilla requested clarification with regard to any discussion with other parties regarding their potential merits, and specifically with whom this was discussed.

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Mr. Grillo pointed out that Tualatin Valley Parks & Recreation District had not been interested in this situation, adding that he also doubts that the City of Beaverton would want to participate.

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Mr. Alan DeHarpport stated that only Tualatin Valley Parks & Recreation District had been contacted, reiterating that they had not been interested.

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Chairman Voytilla emphasized that there are other organizations that could be contacted, adding that Commissioner Maks had listed several.

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Mr. Grillo stated that the applicant would be willing to contact other organizations with regard to this issue.

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Chairman Voytilla questioned how the applicant proposes to prevent the contractors or future purchasers from utilizing the common areas for dumping their debris.

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Mr. Grillo pointed out that while this is definitely a concern, requiring the installation of fencing prior to the issuance of Building Permits should address this issue, adding that he has no objection to increasing the height of the proposed fence.

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Chairman Voytilla mentioned that in the past, he has held out some of the builder's funds in escrow until the project was completed.

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Mr. Grillo expressed his opinion that this is a feasible option, adding that this should at least provide some form of a deterrent. He explained that Clean Water Services' Service Provider Letter states that prior to any site clearing, grading, or construction, the vegetated corridor and water quality sensitive areas shall be surveyed, staked, and temporarily fenced per approved plan, and that during construction, the vegetated corridor shall remain fenced and

undisturbed, except as allowed by Section 30.24.B.4 and per approved plans.

Chairman Voytilla noted that staff's conditions do not provide that amount of detail, adding that this should be included within the Deed Restrictions as well.

Chairman Voytilla requested clarification with regard to the removal of a particular tree the City Arborist had suggested for preservation.

<u>WALT KNAPP</u>, Arborist/Forester for the applicant, stated, on question, that the drip line extends approximately 12-feet from the center of this 17-inch diameter Douglas Fir tree.

Chairman Voytilla requested information with regard to homeowner's insurance within this development.

Mr. Grillo expressed his opinion that most homeowner's insurance would cover any owned tract, adding that the more difficult issue involves insurance covered by any Homeowner's Association who owns or has a common interest in a common area.

Chairman Voytilla pointed out that a tree could blow onto an adjacent property during a windstorm and cause damage, adding that any maintenance responsibility would transfer to an individual lot owner. He also suggested the possibility of a child getting hurt while playing in the creek.

Mr. Grillo noted that in this situation where the area is fence off and children are not to be in that area, unless there is some sort of attractive nuisance, this situation would be at the child's own risk, and pointed out that he is not qualified to determine whether any additional risk would be involved.

Commissioner Maks expressed his opinion that Mr. Voytilla had raised some very good points, noting that he had observed both fallen trees and a child's toy on the property.

Commissioner Bliss discussed the issue of the minimum setback reduced to within 15-feet with the deck coming to within five-feet, expressing his opinion that this is neither compatible nor livable. He expressed his opinion that any unassigned property becomes the area where debris accumulates within any neighborhood.

Commissioner Johansen mentioned the approval criteria for Planned Unit Developments, specifically No. 3, which states that the Planned Unit Development is financially feasible based on a market study and other evidence of financial feasibility, and questioned whether the applicant feels that this market study and evidence of financial feasibility has been provided.

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Mr. Grillo advised Commissioner Johansen stated that he does not believe that this document has been provided by the applicant, adding that this is because the direction and interpretation from staff had not indicated that this was necessary. He emphasized that the applicant is willing to provide this documentation, if requested, suggesting that the record could be kept open for a period of time to allow for the submittal of this information.

Mr. Alan DeHarpport requested clarification with regard to what type of financial feasibility documentation had been provided for The Round, adding that he would like some direction indicating what type of information and detail is required. He expressed his opinion that the applicant team's statement indicating that the project is feasible should be sufficient, noting that the applicant had received this direction from staff.

Commissioner Maks pointed out that in the past, a bank letter indicating support for credit has been accepted, adding that Morrisette had provided information with regard to the sale of homes of a certain size.

Mr. Alan DeHarpport stated that the applicant is willing to provide this information.

Commissioner Pogue expressed concern with the topography and potential tunnel effects to a future homeowner, and questioned how the applicant had considered this situation in reviewing the lot sizes and proposed plans.

Mr. Alan DeHarpport emphasized that while the applicant would like larger lots, the situation is driven by minimum density requirements that have determined how Washington County is developing, adding that no problems with marketing is anticipated.

Mr. Grillo explained that the situation involves the fact that there is not a great deal of room to move before dealing with minimum density issues.

9:28 p.m. to 9:41 p.m. – recess.

PUBLIC TESTIMONY:

GARY IMBRIE expressed concern that there had been no discussion of potential safety aspects of the ingress/egress at the intersection of SW Spellman Drive and SW Red Rock Way, emphasizing that there are some very significant issues to consider. He pointed out that with no sidewalks on SW Spellman Drive, the amount of traffic that would be generated would create a significant safety problem, particularly with regard to the large number of children living in the area. He questioned why access to SW Nora Road has not been considered as a possibility, adding that he anticipates that engineering reports submitted later in testimony would indicate that this is a feasible and logical option.

<u>DAVID COOK</u> stated that he has discussed this situation at great length with the residents of the area, adding that they are all very upset for various reasons, including safety, and ingress/egress, as well as a particular health issue that has not been addressed. Expressing his opinion that this entire process has been disappointing up until this evening, he pointed out that he has witnessed a great deal of input and judicial behavior at this hearing. He discussed the diesel trucks and traffic that would be traveling up the hill, emphasizing that because the State of Oregon does not require any type of pollution control devices, the residents would be exposed to the inhalation of substances that potentially cause cancer.

Chairman Voytilla requested which criteria specific to this application Mr. Cook is addressing at this time.

Mr. Cook advised Chairman Voytilla that he is focusing on the fact that there is a very strong case that could be raised by the residents that this traffic should be routed up SW Nora Road, emphasizing that this proposal creates some health implications to families residing on SW Red Rock Way.

Chairman Voytilla reiterated that specific criteria identified within the Staff Report must be identified and addressed.

Mr. Cook referred to Goal 5 posted on the wall of the Council Chambers, which states to assure a safe and healthy community.

Chairman Voytilla advised Mr. Cook that this goal does not apply as appropriate criteria with regard to these specific applications.

Mr. Cook emphasized that this is a significant issue and that the Planning Commission should accept responsibility, adding that the children and elderly residents of the area would be at significant risk due to this potential pollution. He pointed out that home values are also at risk, adding that the proposal is very inconsistent with the existing neighborhoods in the area, expressing his opinion that information provided by the applicant, particularly with regard to lot calculations, is very misleading.

Commissioner Johansen clarified that any public testimony or comments has to relate to the criteria upon which the Planning Commission is required to make a decision.

Chairman Voytilla explained that each Staff Report for each individual application addresses separate criteria and would receive a separate decision.

Mr. Cook stated that while he does not intend to appear facetious, it would have been wonderful to have access to this information in order to prepare a statement prior to testifying.

Chairman Voytilla advised Mr. Cook that all Staff Reports are a matter of public record, adding that they are available for review seven days prior to the scheduled hearing.

DOROTHY MEEKS stated that her concerns had been addressed during prior testimony.

LINDA MacCOY expressed concern with pedestrian and vehicle safety, livability, development of the neighborhood, and marketability, adding that because she is involved in real estate lending, her professional opinion is that constructing these smaller homes on smaller lots that are so different from the existing homes would depreciate the value of the homes in that area.

<u>MARIANNE THELIN</u> stated that she is a real estate broker, adding that while she has no objection to development and agrees that it needs to occur, she is concerned with safety issues related to traffic and speed.

<u>JORGE CARBO</u> stated that he is new to the area, adding that while he had moved here because of a sense of community, he is very aware that it will change. He expressed his concern with traffic problems and lack of sidewalks, emphasizing that there is a great deal of potential for accidents in the area and that this development does not belong in this neighborhood. Observing that he is a survivor of the Oakland fire, he pointed out that as a professional firefighter, the proposed setbacks would create what he considers a potential fire hazard.

Chairman Voytilla called **LORRAINE DAVIS** to testify, and noted that she had left the hearing.

DAVID STEIN guestioned whether he could utilize Ms. Davis' time.

Following a brief discussion, Chairman Voytilla, the Commissioners agreed that while combined time is not allowed, Mr. Stein could testify for five minutes.

Mr. Stein described his concerns and made suggestions with regard to density, environmental issues, the development pattern, and traffic issues.

BETH WATERMAN-HUKARI stated that her two concerns involve safety and the steepness of SW Spellman Drive, which she described as a 10% to 12% grade. Observing that children travel up and down this road on a daily basis, she emphasized that there are no streetlights or sidewalks. Referring to the four homes located on the abutment of the project on SW 166th Avenue, she pointed out that it is necessary to negate issues with regard to the septic lines. She expressed concern with how this situation would be monitored and by whom, adding that she expects some response with regard to this issue.

MO BARADAR pointed out that as the owner of the property selling Christmas trees on SW 155th Avenue, he not opposed to development, adding that it is necessary to respect the integrity of the neighborhood, the land, and the project itself. He discussed the development of other properties and inappropriate situations that sometimes occur following approval of a project.

Advising Mr. Baradar that his three minutes have expired, Chairman Voytilla directed him to wrap up his testimony.

Mr. Baradar discussed problems he had experienced due to development abutting his own property.

JIM VanOSDELL submitted orange folder containing a letter dated December 11, 2002, from himself and Celeste Kirk and documents with regard to safety issues on Spellman Drive to be entered into the record, emphasizing that he is not opposed to intelligent development. He discussed the subject site, which he described as very steep, emphasizing that the potential for roadways and development is not as great as the applicant has indicated. He pointed out that SW Spellman Drive is not designed to hold heavy traffic such as the large trucks that would be bringing in construction materials, adding that he is curious with regard to who would maintain and repair any potential damage. He mentioned the issue of ice on the road, as well as the potential for debris to be tossed over a fence, expressing his opinion that this site is a poor choice for development, adding that any traffic associated with this development should go out SW Nora Road. Concluding, he emphasized that he supports all of the statements and documents provided by the Friends of Cooper Mountain.

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DAVID MOYLE stated that he intends to focus on three points, as follows: 1. The planned development is not compatible with the R-5 zoning district and does not meet applicable Planned Unit Development goals; 2. The planned development is not compatible with the existing neighborhoods; and 3. The planned development encroaches severely on the natural reserve and headwaters of Johnson Creek.

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Mr. Movle pointed out that he found the creative math with regard to lot sizes very interesting, observing that 66% of the lots are actually less than 5,000 square feet in size, 31% of the lots are less than 4,000 square feet in size, and that some of the homes would only be separated by a distance of six-feet. He expressed his opinion that this application is a gross misuse of a Planned Unit Development, emphasizing that this application is designed to result in a better use of the land than the existing R-5 development. He pointed out that the access roads are not compatible for high density, the lots and homes would be significantly smaller than neighboring homes, and no technological advances are being deployed for the benefit of this proposal. He explained that a Planned Unit Development is generally utilized for a development such as Orenco Station, adding that this is why the requirements provide for an economic analysis with regard to the mixed use of land. He discussed the potential encroachment upon the Significant Natural Resource Area, adding that there is a violation with regard to the minimum 35-foot buffer from a 25 degree slope, in addition to significant curb cutting and leveling as opposed to retaining trees and preserving the land in its natural state. Concluding, he requested that the current plans not be approved, suggesting that the

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developer be required to provide a plan that meets the existing R-5 1 2 zoning designation, is compatible with the existing neighborhoods, and 3 provides for better protection of the Significant Natural Resource Area. 4 Commissioner Maks requested that Mr. Moyle expand upon or define 5 what meets the existing R-5 zoning designation. 6 7 Mr. Moyle responded to Commissioner Maks, noting that a 5,000 8 square foot lot average would be one criterion. 9 10 Chairman Voytilla referenced Mr. Moyle's comment with regard to the 11 Planned Unit Development criteria, observing that this proposed 12 development is not in the same category as Orenco Station. 13 14 Mr. Moyle expressed concern with lack of access to public 15 16 transportation as well as the access roads, which are not set up for high-density housing. 17 18 Chairman Voytilla clarified that the applicant is not proposing high 19 density housing, adding that high-density housing involves multi-20 family development. 21 22 Mr. Moyle responded to Chairman Voytilla, noting that the proposal 23 does not involve R-5 development. 24 25 MARK RUNBERG disturbed copies of a letter, and discussed his 26 concerns with the proposal, adding that he is opposed to the Planned 27 Unit Development. He expressed his opinion that this development 28 29 would not enhance the value, spirit, character, and integrity of the surrounding areas, adding that the proposal is not compatible with the 30 existing neighborhoods. He also suggested that one proposed street be 31 adjusted. 32 33 **ED MULLERLEILE** stated that his concerns had been addressed. 34 35 LAWRENCE O'DONNELL stated that his concerns had been 36 addressed. 37 38 MARK HEREIM distributed copies of a letter from the Friends of 39 Beaverton/Johnson Creek, emphasizing that the proposal is not 40

consistent with the goal of preserving natural resources on the site.

He discussed concerns with erosion, pointing out that the referenced intermittent stream is actually a perennial stream as well as a

headwater of Beaverton/Johnson Creek. He requested that Lots 48

and 60 through 64 be removed from the development plan, adding that this application should not be approved without clear and enforceable Conditions of Approval with regard to removing the development from the area of the steep slope and addressing protection and maintenance issues with regard to the natural area tracts.

Commissioner Maks explained that the group represented by Mr. Hereim has worked in the past with other organizations with regard to wetlands enhancement along Johnson Creek.

<u>KATHRYN SAYLES</u> stated that while the majority of her concerns had been addressed, she is still concerned with who will own those tracts that abut the stream. She requested that the record remain open to provide for an opportunity to contact Unified Sewerage Agency (Clean Water Services) to obtain further information with regard to this proposal.

APPLICANT REBUTTAL:

Mr. Grillo stated that in the interest of time constraints, he would like to address two or three specific issues in rebuttal. He pointed out that his first issue involves access and connectivity, while the second issue relates to setback and density concerns, adding that Mr. Vandehey would address the access issues.

Mr. Vandehey stated that what is being proposed in what he referred to as the near term access plan, discussions with Washington County and the City of Beaverton had determined that the most appropriate alternative would be to install a gate on the northern access connection to SW 166th Avenue, adding that this would basically force all the traffic to SW Diamond Way. He explained that at that point, the traffic would route to SW 170th Avenue at SW Red Rock Way, adding that while this would not physically prevent any vehicle from turning right onto SW 166th Avenue, this would be obviously backtracking.

Commissioner Maks requested clarification with regard to the 85th percentile speed on SW 170th Avenue.

Observing that this had been measured in both directions, Mr. Vandehey clarified that in the northbound direction, the speed had been measured at 39 miles per hour, adding that in the southbound direction, the speed had been measured at 29 miles per hour.

On question, Mr. Alan DeHarpport informed Commissioner Johansen that Option Nos. 6 and 7 are both still under consideration, and that Option No. 7 would temporarily prevent the use of SW Spellman Drive with all traffic forced to use SW Red Rock Way.

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Mr. Grillo stated that Mr. Alan DeHarpport would discuss the related issues with regard to future connectivity as opposed to access, and referred to Exhibit No. 10, which he described as the overview of future access options to SW Nora Road, adding that five options have been identified.

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Mr. Alan DeHarpport discussed five potential options for providing future street connectivity to SW Nora Road, as follows:

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1. SW 166th, west out to SW Nora Road;

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2. North from the existing SW Nora Road, which is a dedicated right-of-way;

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3. North on the cul-de-sac on SW 164th Avenue;

19 20 Street stub at SW 163rd Avenue (Tax Lot 800); and
 Mr. Stein's proposal, to go out the panhandle.

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Mr. Alan DeHarpport stated that the applicant team considers Option 4, through Tax Lot 800, to be the most likely option, adding that this property is very developable, adding that to state that it is not is just not accurate. He observed that a creek crossing is required, adding that a 35-foot buffer to an intermittent stream would also need to be addressed, and noted that even with the open space removed, there would still be adequate room for an 18-unit project. He explained that the majority of the alignment to get through the panhandle would require additional property from the owner of Tax Lot 800, adding that because at this point in time, she is not willing to sell any additional land, the only means of constructing a road through her property would be through a condemnation. He pointed out that Mr. Stein's proposal is in violation of several policies of the Comprehensive Plan, and referred to Goal Nos. 7.3.1.1.H, 7.3.2.1.B, 7.3.4.1.A, and 8.2.1.B, all of which he offered to discuss individually. He explained that in addition, Mr. Stein's proposal would also require a larger easement area, adding that the current proposal provides for an easement of 20 feet in width across Tax Lot 800, which would include a full public improvement and require a 28-foot wide road for grading purposes and retaining walls. He pointed that there is less of an environmental impact if the local street is kept further away from the vegetated corridor, emphasizing that the buffers of this intermittent stream are significantly different from those of a perennial stream. Noting that he had

spoken Heidi Berg of Clean Water Services today, he pointed out that she had been very adamant with regard to keeping a road out of this wetland that runs basically right through the middle of this section of open space. He referred to a letter from the owner of Tax Lot 800, Susan Mosher, expressing support of the applicant's plan.

Mr. Grillo submitted to the record a document, dated December 11, 2002, expanding on comments made by Mr. Alan DeHarpport in response to the Friends' of Cooper Mountain's notion of putting the road in the Option 5 area near the panhandle. He emphasizing that the applicant strongly disagrees with the suggestions made by Mr. Stein indicating that this is not the appropriate place to make that connection up to SW Nora Road.

DAVID DEHARPPORT, representing Four D Development, Inc. and Four D Construction, Inc., observed that he is a homebuilder and a designated master builder by the State of Oregon, adding that allowing the use of flexible setbacks enables the builder to utilize a lot more options to design his plan, resulting in a quality building product.

Mr. Grillo mentioned that there had been one request to keep written record open.

Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion to extend the 11:00 p.m. rule to 11:30 p.m.

Motion **CARRIED**, unanimously, with the exception of Commissioner Johansen, who voted in opposition.

Mr. Grillo suggested that rather than keeping the written record open with regard to economic feasibility issues, the Commission should make a finding that based upon the testimony, it appears feasible and is subject to a Letter of Commitment with regard to this project from a lending institution. He discussed what he referred to as a broader issue with regard to the ownership of these tracts, expressing his opinion that the most appropriate solution would be to deed the tracts, as a whole, to a willing organization. He suggested the option of not forming a Homeowner's Association to own these tracts in common, adding that they should be owned separately for reasons he had already stated. He suggested that if the record is left open, the applicant should at least be granted the opportunity to submit further written rebuttal.

Commissioner Pogue requested clarification with regard to the anticipated timing for the proposed options to divert traffic.

Mr. Grillo advised Commissioner Pogue that the timing for these mitigation measures would involve immediate Conditions of Approval.

Chairman Voytilla questioned whether the project would be completed all at one time or through phasing and when completion is anticipated.

Mr. Alan DeHarpport advised Chairman Voytilla that the entire project would be completed in one phase, adding that depending upon when approval is granted, completion should occur within three years.

Chairman Voytilla requested further clarification with regard to the applicant's density calculations.

Observing that the density issue is somewhat of a misnomer, Mr. Grillo stated that while staff has concurred with the applicant's method of calculating the density, resulting in a maximum density of 73 lots and a minimum density of 58 lots, the applicant is willing to make minor tweaks, if necessary. He pointed out that there is no clear and objective standard within the Development Code that requires an applicant to preserve this area in open space, adding that what would be subtracted with regard to the Subdivision results in a much higher number. He emphasized that he does not believe anyone would be capable of meeting minimum density on this particular site by building out a straight Subdivision utilizing clear and objective standards, adding that the applicant has no choice but to submit an application for a Planned Unit Development. He expressed his opinion that the additional removal of any lots from the proposal would jeopardize the economic feasibility of the project, emphasizing that the applicant has made every attempt to successfully balance all of the issues with regard to this issue.

Referring to page 14 of the Planned Unit Development Staff Report, Assistant City Attorney Ted Naemura pointed out that this page lists the criteria for financial feasibility, adding that this criterion provides for satisfaction with regard to providing market study evidence and financial feasibility evidence. He requested a summary of any evidence developed thus far with regard to demonstrating that the market is actually there as well as what evidence provides the basis for those views.

Mr. Grillo advised Mr. Naemura that he does not believe that the market study requirement necessarily requires a written document labeled Market Study, expressing his opinion that this requirement calls for evidence, oral or written, within the record to satisfy applicable criteria. He stated that the applicant should address this through submittal of a Letter of Commitment.

PUBLIC REBUTTAL:

Chairman Voytilla explained that this is the opportunity for any member of the public who has previously testified this evening to speak in rebuttal to the applicant's rebuttal.

Mr. Naemura noted that any public rebuttal is limited to new evidence to the record.

Chairman Voytilla pointed out that the only new evidence is the access plan.

Mr. Vandehey explained that the access plan and all other evidence presented by the applicant this evening is located within the documents of record.

Chairman Voytilla noted that no public rebuttal to applicant rebuttal is permitted at this time since this evidence is already located in the record documents.

STAFF COMMENTS:

Observing that staff has responses to several comments that have been made, Development Services Manager Steven Sparks introduced Site Development Project Engineer Jim Duggan, adding that Mr. Duggan is able to respond to several issues involving Clean Water Services.

Site Development Project Engineer Jim Duggan stated that there were a number of issues brought up in the applicant's presentation and through public testimony, adding that he would like to address those issues that in his opinion that were left open or questionable in terms of how the Commission may react. Referring to Mr. Grillo's testimony with regard to private streets, he pointed out that these streets would remain either through the ownership maintenance of the Homeowner's Association, should one be formed, or when final plat is reviewed by himself, the maintenance responsibility would be assigned to the

adjoining lots. He emphasized that the City of Beaverton would not accept maintenance for any private streets.

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Mr. Duggan referred to testimony received indicating concern with regard to the septic tank and drain field issues for the existing homes that are adjacent to the proposed Subdivision, noting that Condition of Approval No. 1 of the Subdivision document provides a very detailed explanation of how staff proposes to address this septic tank/drain field issue. He mentioned that a question had been raised with regard to whether or not it would be obvious if a system fails or is damaged. noting that in his experience, in August and September of every year, as long as a home is occupied and the occupants are contributing to the contents of the septic tank/drain field system, it would become very obvious that a system has been compromised as a result of construction activity. He indicated that he feels confident of staff's ability to address this issue under the rules and regulations that are currently in effect, emphasizing that this is not an issue of concern at this time. Observing that the tracts had initially created some concern for staff, he pointed out that a discussion with Clean Water Services and statements by Mr. Alan DeHarpport with regard to Clean Water Services' approval of the proposed configuration of the tracts had addressed these concerns.

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Mr. Duggan explained that Kathy Sayles is correct that in the mid-1990's, there had been a change to Clean Water Services regulations requiring that tracts be created, rather than placing a single easement over a lot when a sensitive area and buffer are involved. He pointed out that the tracts are to be created in a way that that construction could not be done for a dwelling, emphasizing that this involves only single-family residential developments. Referring to Condition of Approval No. 35 for the Subdivision, he pointed out that this condition attempts to address concerns expressed by both the City of Beaverton and Clean Water Services with regard to the preservation of that tract as an open space.

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Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion to suspend the 11:00 p.m. rule until 11:45 Midnight.

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Motion CARRIED, unanimously.

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Commissioner Maks stated that while he appreciates Mr. Duggan's comments, if the Planning Commission determines that the present proposal to preserve these tracts do not meet the policies of the

Comprehensive Plan, any comments by Clean Water Services have no bearing on this issue, adding that he respectfully disagrees that this can not be a topic involved in these deliberations.

Mr. Duggan assured Commissioner Maks that he had not meant to imply that this could not be a topic involved in these deliberations, adding that he is not certain of what he had said.

Commissioner Maks advised Mr. Duggan that he could no longer remember his own comments either, noting that as far as he is concerned, the issue is still up for grabs.

Mr. Duggan concurred, observing that the Conditions of Approval had been prepared by staff based upon the rules and regulations as understood, and pointed out that the Planning Commission does have some discretion with regard to these issues.

Mr. Sparks stated that he has a number of things he would like to respond to based upon the testimony that has been presented. He referred to Condition of Approval No. 18 of the Subdivision, which addresses staff's desire to maintain a minimum of 75% of a cul-de-sac. He explained that while the applicant has stated that 75% is an arbitrary number and not proportional to the project, staff respectfully disagrees with that statement. He mentioned that pages 13 through 16 of the Appeal Staff Report for the Subdivision contain fairly extensive findings in support of staff's recommendation. Observing that Mr. Duggan has responded with regard to the private street deeded to the City of Beaverton, he noted that staff has also discussed the access road to Nora Road for the water quality control area.

Commissioner Maks referred to Sheet 1 of 14, specifically the private drive adjacent to Lots 66, 67, and 68.

Mr. Sparks requested that Mr. Whyte respond to that specific issue, adding that Mr. Duggan had addressed most of his comments. Referring to the applicant's calculations regarding density, he noted that staff had simply reviewed their calculations and had not specifically gone out and recalibrated any type of survey documents.

Mr. Whyte explained that the only remaining private access is specific to that shown for Lots 66, 67, and 68 would be an easement access, rather than a tract, adding that this easement would benefit the owners of those three and maybe even a fourth. He pointed out that this Condition of Approval should be specific with regard to the 75%

that had been referenced, and described several changes to Conditions of Approval that had been mentioned this evening as well, adding that staff is receptive to further changes.

Commissioner Maks mentioned a correction to Condition of Approval No. 13 in Facilities Review, specifically striking the words "or other approved types of construction fencing", adding that the document would then read "a chain link construction fence identified with flagging, a minimum of six feet in height, shall be placed in the approximate root zone of the tree", with storage to be prohibited within the fenced area.

 Chairman Voytilla pointed out that there had been significant testimony provided by individuals with concerns relative to pedestrian access to school, requesting clarification of whether the Conditions of Approval had addressed the concerns of the Beaverton School District, specifically with regard to safety impacts.

Mr. Whyte advised Chairman Voytilla that he believes that sidewalks are proposed in connection with the Subdivision.

Observing that he can briefly address this issue from a public improvement perspective, Mr. Duggan stated that the Madrona Heights Subdivision in Washington County had been developed under County requirements. He explained that this is addressed within the respective Development Codes for both Washington County and the City of Beaverton, noting that sidewalks and pedestrian facilities within Subdivisions are the responsibility of the individual lot owners. He clarified that this is typically done at the time of the development or at the point when a safety hazard is determined, adding that within the City of Beaverton, when safety becomes an issue, the City Engineer has the authority to direct property owners to provide sidewalks on streets that have been developed and are open to the public. He observed that this could be accomplished through the creation of a Local Improvement District or by requiring each individual Lot owner construct an appropriate sidewalk.

Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion to suspend the 11:00 p.m. rule until 11:59 p.m.

Motion **CARRIED**, unanimously.

On question, Commissioner Maks advised Commissioner Johansen that his goal this evening is to get something done.

Mr. Sparks pointed out that staff is comfortable with the Letter of Commitment that had been proposed by the applicant, adding, in response to an early question, that any potential damage or necessary maintenance to roads would become the responsibility of the applicant if it could be demonstrated that they had created the damage.

Mr. Naemura noted that there are two requests outstanding requesting to submit additional information, adding that the Planning Commission has the option of holding the record open for a period of at least seven days or continuing the Public Hearing.

Expressing his concern with the 120-day deadline, Commissioner Maks questioned the current status of this application.

Mr. Sparks informed Commissioner Maks that the applicant has submitted a limited waiver, adding that the expiration is March 7, 2003, at which point it is necessary to complete the final written order including all appeals. He discussed the Public Hearing calendar, adding that he strongly encourages the Planning Commission to make a decision tonight.

Commissioner Maks emphasized that it is necessary to respond to the request for a continuance.

Mr. Naemura advised Commissioner Maks that the request had been made for leaving the record open, rather than a continuance, suggesting that the Planning Commission should proceed with reaching consensus and making a decision, adding that staff would be capable of handling the issue from that point.

Mr. Sparks pointed out that staff would like the Planning Commission to at least make a preliminary decision this evening, adding that staff would return next week with a final land use order for consideration and adoption.

The public portion of the Public Hearing was closed.

PLANNING COMMISSION DELIBERATION:

Chairman Voytilla provided a brief explanation of the consensus process for the benefit of the public, emphasizing that three applications are under consideration at this time.

Commissioner Barnard pointed out that there has been a great deal of discussion this evening with regard to traffic and safety, adding that although he fully understands why the public has concerns with these issues, the applicant is correct in stating that this would be temporary and that there would be some changes in the long term situation. He noted that without the property being available to provide an access to Nora Road, this is not feasible at the present time. Referring to Development Code Section 20.05.20, he mentioned that the R-5 zoning designation is intended to establish standard urban density residential home sites where a minimum land area of 5,000 square feet is available for each dwelling unit and where full urban services are provided. He reiterated that this section references a minimum, rather than an average, of 5,000 square feet per dwelling unit. Referring to Development Code Section 40.15.15.2.2.C.3, he expressed his opinion that the three-foot setbacks do not necessarily address the compatibility of the surrounding areas appropriately. He referred to Development Code Section 40.5.15.3.C.3, which addresses the financial feasibility, noting that he views this more with the understanding that there is a viable project as a whole.

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Commissioner Barnard explained that he is also concerned that the tracts, as they have been established, meeting the Comprehensive Plan Section 7.3.11.B, creating a potential for a great deal of encroachment by the property owners. He noted that because the property owners constantly remove and change the fences, it is not feasible to anticipate that they would remain in their original positions, adding that he is unable to support the Conditional Use Permit application for the Planned Unit Development. He stated that while he has no concerns with the Tree Preservation Plan, he does have issues with the Appeal of the Subdivision, specifically with the proposal for 69 lots. He pointed out that it is difficult to approve a proposal that requires 69 lots if the R-5 density requirements are not met.

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Mr. Naemura advised Councilman Barnard that there is a defect in the first ground he had referenced with regard to his position, specifically in stating that the lot size standard is 5,000 square feet. He expressed his opinion that it is inappropriate to cite this as a ground for denial because of the fact that the Planned Unit Development scenario is subject to a type of a movement, adding that legally there is what he referred to as "movement entitlement" that does not allow the City of Beaverton to determine that every lot must be 5,000 square feet.

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Referring to page PA-8 of the Development Code, Commissioner Maks read that deviations from specific site development requirements in a mixture of combinations of residential, commercial, and industrial uses is allowable.

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Commissioner Johansen pointed out that the Development Code is completely unambiguous with respect to requiring a market study for a Planned Unit Development, adding that he respectfully disagrees with staff's interpretation. Observing that the applicant has proposed an alternative that would require a Condition of Approval providing that they submit a Financial Commitment Letter from a financial lending institution, he noted that the problem with that approach and why it does not meet applicable criteria is that it does not provide the Planning Commission, staff, or the public with permission to review the assumptions to determine whether it is appropriate. Noting that he suspects that the applicant is correct, he explained that requires unfortunately the Development Code more clarification, adding that he is not comfortable that the application meets Development Code Section 40.05.15.3.C.3.

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Commissioner Johansen pointed out that he considers the access issue to be more problematic, adding that it is unclear how this would be resolved through the Washington County process. He explained that one potential option would be a single access in and out via Red Rock Way, adding that he disagrees with the neighborhood somewhat with regard to the amount of traffic that would result on that street. He stated that while he does not believe this would be in excess of what one would expect to see on a neighborhood route, he does have an issue with a single access potential with respect to Comprehensive Plan Goals and Policies regarding location and design of transportation facilities, reasonable access to and from residential areas, and the development of neighborhood and local connections to provide adequate circulation in and out of the neighborhood. With no assurance in place as to adequate circulation and future access connectivity to the north, he expressed his opinion that this application is premature until such time that an access can be provided to Nora Way. He stated that he is unable to support the Conditional Use Permit for the Planned Unit Development because he does not believe that it meets Development Code Section 6.2.1.E, with regard to maintaining livability through the proper location and design of transportation facilities, or Development Code Section 6.2.1.A, with regard to protecting the neighborhood from excessive through traffic and travel speeds. Referring to the following section, which describes while providing reasonable access to and from residential areas, he expressed his opinion that this is not met by the application as presented. Referring to Development Code Section 6.2.5, which

addresses the goal of transportation facilities which are accessible to members of the community and reduce trip length, which is further implemented by Development Code Section 6.2.5.B, which states that developed neighborhood and local connections to provide adequate circulation in and out of the neighborhood, he pointed out that this is not met with the current proposal. He expressed his opinion that this could be met if the connection were available to the north, emphasizing that it is not available at this time and that there is no assurance of when this might occur.

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Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion to suspend the 11:00 p.m. rule until 12:15 a.m.

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Motion **CARRIED**, unanimously.

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Commissioner Johansen stated that while he does not support the Conditional Use Permit for the Planned Unit Development, he does support both the Tree Preservation Plan and the Appeal of the Planning Director's decision denying the Subdivision.

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Chairman Voytilla stated that concurs with the views expressed by Commissioner Johansen, adding that the application falls short of meeting applicable criteria primarily with Comprehensive Plan Chapter 6, which addresses transportation issues and impacts to the surrounding neighborhood. Referring to his concerns with regard to Comprehensive Plan Section 6.2.5, which addresses the reduction of trip length, he stated that he also has concerns with the setbacks with regard to the Planned Unit Development, specifically meeting reasonable compatibility with adjacent properties and potential impacts upon future properties. He discussed his concerns with compatibility issues, expressing his opinion that this could not be created with the amount of slope that exists on the site in addition to the potentially small lots. Pointing out that he does believe that the Planned Unit Development process with regard to this application is appropriate, he stated that he does not feel that the applicant has made adequate effort to demonstrate appropriate creativity or innovation on behalf of this proposal. He described optional tools that have been utilized in applications for Planned Unit Developments, including zero lot lines and shared driveway accesses, which minimizes grading and maximizes tree preservation. He pointed out that rather than working with three-foot setbacks, often Lot Line Adjustments can be utilized, adding that he is accustomed to applications that actually demonstrate that the architecture is going to be worthy of variations to

standards, which requires proof with regard to compatibility with both the adjacent neighborhoods and the City of Beaverton.

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Chairman Voytilla stated that he is very concerned with the protection of the Significant Natural Resources in the creek area, and referred to Development Code Section 7.3.3.1, which provides for protection, as well as Development Code Section 7.3.2.1, which promotes the health of the environment following the development. He added that everyone having their own tract adjacent to their property would not be acceptable. He discussed the pro-posed commitment letter with regard to financial feasibility, expressing his opinion that while this does not appropriately address Commissioner Johansen's concerns, an appraisal or specific market study might be considered adequate. He stated that he is comfortable with the remaining statements of both Commissioner Barnard and Commissioner Johansen, adding that while he is not in support of the Conditional Use Permit for a Planned Unit Development or the related Tree Preservation Plan, he concurs with staff's recommendation for approval of the Appeal of the Planning Director's decision denying the Subdivision, but accessibility is still a concern.

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Commissioner Maks expressed his appreciation to the public for both their testimony and written documentation, adding that he expects high standards from both the applicant and the neighborhood. pointed out that he disagrees with his fellow Commissioners tremendously with regard to the ingress/egress issues, adding that it is not the fault of the developer that SW 178th Avenue has bent guardrails. He pointed out that if SW 170th Avenue were an issue, Red Rock Way would not be here. He noted that the applicant has gone above and beyond in providing a plan with both ingress and egress, adding that the vehicular numbers for ADT are not this low on SW 130th Avenue, SW 135th Avenue, or any other Neighborhood Routes. Emphasizing that these numbers are minimal, he pointed out that while he understands that the neighborhood has no traffic and the street is designated a Neighborhood Route with future connectivity. He reiterated that he disagrees vehemently with his fellow Commissioners with regard to traffic issues, expressing his opinion that there are no traffic issues in this neighborhood. Observing that the applicant has not met applicable criteria with regard to the Planned Unit Development, he referred to Development Code Section 40.05.15.2.C, Criteria No. 2, which requires compliance with the Comprehensive Plan.

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Referring to Development Code Section 40.05.15.3.A., which addresses advances in technology and design, Commissioner Maks stated that

the proposal does not comply with this Section. Stating that a comprehensive development equal to or better than that result-ing from traditional lot by lot land use development, he pointed out that Mr. Grillo had addressed this as a standard Subdivision in one point, although he does not necessarily agree, adding that this has not been clearly documented. With regard to cases in which the design of the overall unit permits flexibility in the placement and uses of structures and the location of open spaces, circulation, facilities, etc., he pointed out that neighborhoods do not like Planned Unit Developments, basically because they look different from their own homes. Explaining that a Planned Unit Development is a give and take situation, he noted that a very fine line is involved, adding that the applicant has not gone that extra step to demonstrate innovativeness that would convince the Planning Commission to approve their proposal.

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Commissioner Maks also stated concerns with Comprehensive Plan Policy Nos. 3.41.A; 3.41.E; 3.13.G; 7.3.1.1.A, C, and D; and 7.4.1.G.A; Commissioner Maks stated that he is also concerned with the tract with regard to the natural area. Observing that he had not actually looked them up, he emphasized that he could find Comprehensive Plan Policies that confirm his assertion that all possible actions are not being taken. He pointed out that the applicant has a very tough site for development purposes. He cited Development Code Section 40.05.15.2.C, which provides that the location, size, design, and functional characteristics are such that it can be made reasonably compatible with and have minimum impact on the livability and the appropriate development of other properties in the surrounding neighborhood. Expressing his opinion that this criteria has not been met, he noted that public testimony has been provided as evidence, although the neighborhood must realize that the applicant is dealing with some significant restrictions. He explained that he is basing his decision upon evidence presented by the public this evening with regard to compatibility and livability, with regard to site setback requirements (rear setbacks and side yard setbacks). He agreed that while the applicant had provided a good definition of visual relief, he also believes testimony by the public that indicates that they would not benefit from that visual relief if the development is built as proposed. Concluding, he stated that he would support a motion for denial of the Conditional Use Permit for the Planned Unit Development, adding that this also means denial of both the Tree Preservation Plan and the Appeal of the Planning Director's decision denying the Subdivision.

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Observing that he agrees almost entirely with Commissioner Maks' statements with regard to the tracts, Commissioner Winter referred to

Development Code Section 40.05.15.3.D, adding that he totally concurs Commissioner Johansen's statements with transportation and Commissioner Voytilla's summary of concerns regarding transportation, specifically Comprehensive Plan Policy No. 6.2.1.E, which provides for protection for neighborhoods from excessive traffic travel speeds while providing reasonable access to and from a development. Referring to Comprehensive Plan Policy No. 6.2.2, which provides for connectivity, and develops and maintains appropriate internal circulation standards, he pointed out that his fellow Commissioners have addressed his concerns, adding that he is not in support of the Conditional Use Permit for the Planned Unit Development, the Tree Preservation Plan, or the Appeal of the Planning Director's decision to deny the Subdivision.

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Commissioner Pogue expressed his agreement with the comments of his fellow Commissioners in response to Chapter 6, adding that he would not support the Conditional Use Permit for the Planned Unit Development.

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Commissioner Bliss stated that in deference to many of his fellow Commissioners he disagrees with the traffic issues, adding that he does not agree that there is an issue based upon the traffic numbers and designation of the Neighborhood Routes. He emphasized that these traffic counts do not even come close to the maximum, noting that he recognizes that there are no sidewalks on SW Spellman Drive.

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Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion to suspend the 11:00 p.m. rule until 12:30 a.m.

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Motion **CARRIED**, unanimously.

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Commissioner Bliss pointed out that a three-foot setback amounts to a 40% reduction, which is quite significant, in his opinion, adding that he is concerned with both livability and compatibility. He stated that he would not support the Conditional Use Permit for the Planned Unit Development, the Tree Preservation Plan, or the Appeal of the Planning Director's denial of the Subdivision.

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Commissioner Maks **MOVED** that CUP 2002-0004 – Sunrise at Cooper Mountain Planned Unit Development Conditional Use Permit be **DENIED**, based upon Staff Report dated December 4, 2002, as amended this evening, citing and directing staff to develop findings based upon the decision-making process and deliberations this

evening, and the criteria cited, and directing staff to prepare and submit a land use order for final approval on December 18, 2002.

Mr. Naemura asked questions with regard to the motion.

Restating his motion, Commissioner Maks MOVED and Commissioner Barnard SECONDED a motion that CUP 2002-0004 — Sunrise at

Restating his motion, Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion that CUP 2002-0004 – Sunrise at Cooper Mountain Planned Unit Development Conditional Use Permit be **DENIED**, based upon the evidence presented that is in the record as of this date, and direct staff to go forward and develop findings based upon the criterion in the discussion and reasoning in the deliberations this evening.

Motion **CARRIED** by the following vote:

AYES: Barnard, Bliss, Johansen, Maks, Pogue, Voytilla, and Winter.

NAYS: None. ABSTAIN: None. ABSENT: None.

12:21 p.m. to 12:24 p.m. – recess.

 Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion that APP 2002-0012 – Sunrise at Cooper Mountain Appeal of Planning Director's Decision be **DENIED**, based upon Development Code Section 40.35.15.3.C for all proposed lots to conform to the size and dimensional requirements of this Ordinance, and the proposal complies with all applicable and statutory ordinance requirements and regulations.

Motion **CARRIED** by the following vote:

AYES: Barnard, Bliss, Johansen, Maks, Pogue, Voytilla, and Winter.

NAYS: None. ABSTAIN: None. ABSENT: None.

 Commissioner Maks **MOVED** and Commissioner Barnard **SECONDED** a motion that TPP 2002-0005 – Sunrise at Cooper Mountain Tree Preservation Plan be **DENIED**, based upon Development Code Section 40.75.15.1.C.4.b, Sections 1, 2, 3, 4, 5, and 7.

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Motion **CARRIED** by the following vote: 1 2 3 AYES: Barnard. Bliss. Johansen. Maks. Pogue, Voytilla, and Winter. 4 NAYS: None. 5 ABSTAIN: None. 6 ABSENT: None. 7 8 Mr. Sparks advised the Commissioners that staff would return the 9 following week and present appropriate Land Use Orders reflecting 10 their decisions for consideration and final approval. 11 12 APPROVAL OF MINUTES: 13 14 Approval of the minutes of the meeting of October 2, 2002, was 15 16 postponed until December 18, 2002. 17 **MISCELLANEOUS BUSINESS:** 18 19 Observing that it is the duty of the senior member of the Planning 20 Commission to initiate nominations for the positions of Chairman and 21 Vice-Chairman for the following year, Commissioner Maks expressed 22 23 his appreciation to Chairman Voytilla for his service and leadership throughout the years 2001 and 2002. 24 25 Commissioner Maks NOMINATED Commissioner Barnard to serve as 26 Chairman for the year 2003. 27 28 29 Commissioner Johanson **SECONDED** the motion and closed nominations. 30 31 Motion that Commissioner Barnard serve as Chairman for the year 32 2003 CARRIED unanimously. 33 34 Commissioner Maks NOMINATED Commissioner Johansen to serve 35 as Vice-Chairman for the year 2003. 36 37 Commissioner Barnard **SECONDED** the motion and closed 38 nominations. 39 40 Motion that Commissioner Johansen serve as Vice-Chairman for the 41 42 year 2003 CARRIED unanimously.

1	Chairman Voytilla reminded the Commissioners that the annual
2	holiday luncheon for staff is scheduled in the 2nd Floor Conference
3	Room at 11:30 p.m. Wednesday, December 18, 2002, adding that
4	Commissioner Barnard is catering the refreshments.

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The meeting adjourned at 12:29 p.m.